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FISCAL POLICY IS A FUNDAMENTAL CHOICE TO ENSURE MACROECONOMIC STABILITY: A THEORETICAL ANALYSIS

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Abstract:

This paper explores the theoretical foundations and historical perspectives of fiscal policy, emphasizing its role in economic stabilization and the management of economic cycles. It traces the evolution of economic ideas, from classical orthodoxy, focused on strict budgetary balance and limited state intervention, to the Keynesian revolution, which positioned fiscal policy as a strategic tool for influencing aggregate demand. The article also examines the main instruments of fiscal policy, including public spending, taxation, and debt, while detailing their effectiveness and limitations in various economic contexts. Finally, particular attention is given to automatic stabilizers and fiscal approaches specific to developing countries, highlighting the importance of balanced management to achieve sustainable growth and macroeconomic stability.

Keywords: Fiscal Policy, Historical Evolution, Instruments, Role of Automatic Stabilizers

Introduction

Fiscal policy occupies a central role in the management of modern economies, playing a key role in stabilizing economic cycles and promoting sustainable growth. From its classical foundations based on strict budgetary balance to its evolution into a strategic tool influenced by Keynesian theories, fiscal policy has demonstrated its importance in regulating aggregate demand and preventing major economic crises. It has progressively transformed to address contemporary challenges, integrating various instruments such as public spending, taxation, and public debt.

Historically, classical perspectives, dominated by figures such as Adam Smith and David Ricardo, emphasized a limited role for the state in the economy. However, with the Keynesian revolution of the 1930s, fiscal policy was recognized as an essential lever to

counter economic fluctuations, particularly during recessions. Since then, fiscal instruments have been refined to meet the specific needs of economies, from automatic stabilizers to budgetary approaches tailored to developing countries.

In this context, this article aims to provide an overview of the theoretical foundations, historical developments, and instruments of fiscal policy. By examining its role in economic stabilization, this article explores the essential mechanisms, limitations, and implications of fiscal interventions in various economic contexts.

Historical Overview of Fiscal Policy

- **The Pre-Keynesian Era: A Classical Liberal Approach**

Before the emergence of Keynesian ideas, fiscal policy—defined as the use of public expenditures and revenues to influence the economy—was not considered a tool for economic stabilization. Until the early 20th century, the dominant economic thought was rooted in classical liberalism, advocating minimal state intervention in the economy.

The classical doctrine, formulated by Adam Smith in *The Wealth of Nations* (1776), advocated the idea that the economy is self-regulating through the "invisible hand" of the market. According to this approach, the natural forces of supply and demand led to economic equilibrium without state intervention. Adam Smith limited the role of the state to sovereign functions such as defense, justice, and the construction of basic infrastructure necessary for market operations.

This perspective was reinforced by David Ricardo, who, in his *Principles of Political Economy and Taxation* (1817), argued against public intervention. Ricardo viewed public debt as a hindrance to economic efficiency, asserting that debt reduces the savings available to the private sector and exerts upward pressure on interest rates, a phenomenon known as the "crowding-out effect." Thus, state intervention was seen as an obstacle to market efficiency.

- **Fiscal Orthodoxy and Say's Law**

In the 19th century, the idea of balanced budgets largely dominated state fiscal management. Jean-Baptiste Say, with his famous "Law of Markets," argued that "supply creates its own demand." According to this law, economic crises caused by overproduction or underconsumption were theoretically impossible, as market

mechanisms naturally tended toward full employment. This perspective reinforced the notion that budget deficits or stimulus spending were unnecessary.

From this perspective, governments sought to maintain strict budget balance, limiting deficits and economic interventions. The prevailing belief was that any economic imbalance would be temporary and that the market would eventually adjust on its own, without requiring active state intervention.

○ **Early Critiques of the Classical Approach**

By the late 19th century, the limitations of the classical liberal approach began to surface. The Great Depression of 1873–1896, known as the Long Depression, highlighted the flaws in this economic thinking. This prolonged period of economic stagnation raised questions about the market's ability to self-regulate during deep crises. Some economists and social thinkers began to challenge the idea of non-intervention by the state, although the concept of active fiscal policy had not yet been theorized (Kindleberger, 1973).

○ **Fiscal Policy Before Keynes**

Despite these critiques, until the interwar period, fiscal policy remained primarily focused on maintaining a balanced budget and limiting public debt. Governments concentrated their efforts on sovereign functions without attempting to directly influence economic cycles. Budget management was intended to be cautious and conservative, in line with classical principles.

It was only in the 1930s, with the Keynesian revolution, that fiscal policy was recognized as a strategic tool for stabilizing the economy. Keynes' work disrupted this perspective by demonstrating that the state could play an active role in regulating aggregate demand to mitigate economic fluctuations. This development marked a decisive break from classical orthodoxy and laid the foundation for modern fiscal policy (Keynes, 1936).

Definition of Fiscal Policy

Fiscal policy, directed by the state, encompasses decisions on public spending and taxation to influence the economy. Inspired by Keynes, it aims to stabilize economic cycles, particularly during recessions, through increased public spending and tax cuts to boost demand and reduce unemployment. It also seeks to redistribute income to reduce inequalities and strengthen social cohesion. Lastly, it supports strategic investments

(infrastructure, health, education) to enhance short- and long-term growth, adapting to economic and social priorities.

- **Keynesian Perspective**

From the Keynesian perspective, fiscal policy is viewed as a central tool for economic regulation, particularly effective during periods of recession or economic slowdown. Unlike classical theories, which advocate limited state intervention and trust in market self-regulation, Keynesians believe that the economy cannot always naturally return to its full potential for production and employment. They argue that in certain situations, markets may fail to generate sufficient demand, leading to a slowdown in production, rising unemployment, and declining economic growth.

To address these market failures, Keynesians advocate for expansionary fiscal policy. This involves increasing public spending, which can take the form of investments in infrastructure, education, health, and other strategic sectors to create jobs and encourage household consumption. At the same time, Keynesians recommend tax cuts to boost household purchasing power and incentivize businesses to invest. These measures directly stimulate aggregate demand, as consumers have more resources to spend and businesses are more likely to produce and hire.

This reliance on fiscal policy is based on the concept of the Keynesian multiplier, which posits that an initial injection of public spending generates a more than proportional increase in aggregate demand through ripple effects in the economy. For instance, public investment in infrastructure can create direct jobs in the construction sector, as well as indirect jobs in related industries such as material supply, transportation, and services. These effects promote a faster economic recovery by stimulating production and increasing incomes, which further strengthens demand.

Keynesians also emphasize the importance of automatic stabilizers, such as unemployment benefits and social assistance, which help cushion the effects of economic cycles without requiring discretionary government intervention. During periods of slowdown, these mechanisms help sustain a certain level of demand, thereby limiting the contraction of economic activity.

Nevertheless, Keynesians acknowledge certain limitations to this approach. Budget deficits resulting from expansionary policies can weigh on public debt and, under certain conditions, lead to inflationary pressures if demand exceeds the economy's production

capacity. However, they argue that these costs are justified, especially during periods of deep recession, where inaction could result in a prolonged underemployment crisis.

○ **Monetarism**

Monetarists, led by Milton Friedman, consider fiscal policy to be an ineffective and unreliable tool for regulating the economy. According to this school of thought, fiscal policy, with its adjustments to public spending and taxes, often introduces inefficiencies. The delays in political decision-making, administrative adjustments, and the time lags in the impact of these measures on the economy can diminish or even reverse their expected effects. For monetarists, these delays—known as time lags—complicate governments' efforts to adjust aggregate demand in response to cyclical fluctuations. Karl Brunner and Allan Meltzer¹, prominent figures in the monetarist movement, also emphasized the limitations of fiscal adjustments due to these time lags.

Monetarists believe that monetary policy is a more direct and effective means of influencing the economy by acting on the money supply rather than on spending levels or taxation. By regulating the money supply and interest rates, central banks can, in their view, control inflation levels and maintain price stability, which, according to Friedman, is the key priority for ensuring sustainable economic growth. This approach is based on the quantity theory of money, also supported by Irving Fisher (1911), which posits that excessive increases in the money supply lead to a proportional rise in prices, creating inflation without any lasting effect on production or employment.

For monetarists, economic stability arises from a predictable and measured management of money supply growth. Milton Friedman, in particular, proposed the "Friedman Rule," which suggests that the money supply should grow at a constant rate equal to the economy's growth rate to avoid cycles of inflation or deflation. This monetary rule aims to eliminate the volatility caused by discretionary state interventions and establish a stable framework for economic agents, enabling them to make investment and consumption decisions without fear of disruptions from shifting fiscal policies.

Monetarists also criticize expansionary fiscal policies because they can lead to significant public deficits, resulting in higher interest rates and a "crowding-out effect" on private investment. This crowding-out effect occurs when the government borrows to finance its spending, increasing the demand for capital and driving interest rates higher, thereby

discouraging businesses and individuals from investing. David Laidler² and Karl Brunner analyzed this crowding-out effect, highlighting how it weakens the private sector's ability to generate economic growth.

Moreover, monetarists argue that the uncertainty created by ad hoc and discretionary fiscal interventions can destabilize the expectations of economic agents. Economist Robert Lucas (1976), associated with this school of thought, formulated the critique of rational expectations, which posits that agents adjust their behavior based on their expectations of government actions. If fiscal policies are perceived as unpredictable or inconsistent, economic agents may adjust their decisions in unfavorable ways, nullifying the intended effects of these policies.

Thus, monetarists advocate minimal state intervention in public spending, focusing instead on a targeted and stable monetary policy to regulate the economy. For them, the role of fiscal policy should be limited to ensuring responsible management of public finances, avoiding chronic deficits, and maintaining an environment conducive to private sector activity. Friedman and Schwartz (1963) emphasized the importance of a predictable monetary policy for sustainable economic stability and the need to avoid the excesses of discretionary fiscal policy, which can introduce undesirable volatility into the economy.

○ **Neoclassical School**

Neoclassical economists view fiscal policy as a tool with limited effectiveness, particularly in influencing long-term economic growth. They argue that the economy possesses a self-regulating mechanism that tends to bring the market back to an optimal equilibrium, where all resources are efficiently allocated. This perspective is based on the assumption that markets are generally competitive and function best when left to their own dynamics. Within this framework, state fiscal interventions, such as increased public spending or tax cuts, are seen as disruptions that could divert resources from their most efficient use, thereby creating economic inefficiencies (Barro, 1989).

Robert Barro, one of the influential economists of the neoclassical school, expanded on this analysis by developing the theory of Ricardian equivalence. According to this theory, consumers anticipate that public deficits will lead to future tax increases to repay the debt, and they adjust their behavior accordingly. Rather than increasing their spending when

the government cuts taxes or raises expenditures, households save more to prepare for future tax hikes. As a result, expansionary fiscal policies do not have the expected stimulative effect on aggregate demand, as consumers offset these measures by increasing their savings (Barro, 1974).

Neoclassicals also emphasize the potential negative effects of public deficits in the long term. Increased public debt can lead to higher interest rates, causing a crowding-out effect on private investment (Feldstein, 1982). This crowding-out effect means that public borrowing may reduce the pool of funds available for the private sector, making productive investments more expensive and thereby limiting long-term economic growth. Indeed, when the state increases its spending by borrowing from financial markets, it competes with private companies for available funds, driving up interest rates and reducing the ability of businesses to invest (Blanchard & Fischer, 1989).

Furthermore, neoclassicals argue that fiscal policy, in attempting to manipulate aggregate demand, can create distortions that negatively impact the overall productivity of the economy. For instance, increased public spending in certain sectors might encourage an inefficient allocation of resources, as businesses and individuals could be incentivized to focus on these subsidized sectors rather than on more productive ones (Lucas, 1981). In this sense, fiscal interventions risk creating dependencies and encouraging economic agents to engage in state-subsidized activities rather than pursuing more autonomous and productive economic activities.

Moreover, neoclassical economists believe that sustainable economic growth relies primarily on the supply side—that is, the economy's ability to produce more through improvements in technology, efficiency, and human capital. Fiscal policies, which mainly influence short-term demand, are seen as having only a marginal impact on the fundamental determinants of long-term economic growth (Solow, 1956). Thus, from the neoclassical perspective, efforts at fiscal stabilization should be minimized, with greater emphasis placed on structural policies, such as promoting education, research, and innovation, which are viewed as more effective drivers of growth.

In summary, for neoclassicals, fiscal interventions risk disrupting the natural adjustment mechanisms of the market and diverting resources from their most efficient use. They advocate for disciplined fiscal policy focused on reducing deficits and limiting public debt, while allowing market forces to play a more central role in achieving economic equilibrium and promoting long-term growth.

Objectives of Fiscal Policy

Fiscal policy aims to stabilize the economy by mitigating cycles of recession and overheating. During a recession, it stimulates aggregate demand through increased public spending, while during overheating, it curbs excessive demand through spending cuts or tax increases. Keynesian economists highlight its effectiveness through the multiplier effect, where each monetary unit injected generates a greater economic impact. Thus, fiscal policy is a key tool for reducing uncertainties, supporting long-term growth, and strategically addressing economic crises.

- **Keynesian Theory and Stabilization of Aggregate Demand**

Keynesian theory, developed by John Maynard Keynes, places the state at the center of economic stabilization, addressing the limits of market self-regulation, as exemplified by the Great Depression. It emphasizes aggregate demand (consumption, investment, public spending) as the driver of the economy and advocates for state intervention during recessions to offset weak private demand. This involves increased public spending, tax cuts, and restoring economic agents' confidence, with a multiplier effect that boosts production and employment.

→ Increase in Public Spending

Increasing public spending is one of the main fiscal policy tools for stimulating the economy, particularly during recessions. By allocating resources to infrastructure, education, health, and other strategic sectors, the state directly injects funds into the economy, boosting aggregate demand. Public investments in projects such as roads, bridges, schools, and hospitals not only create direct jobs in the targeted sectors but also generate indirect jobs in related industries, such as construction and services (Baumol & Blinder, 2015). According to Blanchard & Johnson (2017), this increase in public spending triggers a multiplier effect, a central concept in Keynesian theory. This effect explains how each monetary unit invested by the state circulates through the economy, generating additional spending by beneficiaries and significantly amplifying aggregate demand beyond the initial amount spent. For example, when a government invests in building a highway, it awards contracts to construction companies, which hire workers and purchase materials. The workers, in turn, spend their wages on goods and services, further stimulating demand in other sectors. This process results in a cumulative expansion of production and employment, as each round of additional spending generates even more demand and income throughout the economy.

Moreover, spending in areas such as education and health generates long-term positive effects by enhancing human capital and improving the population's well-being. By investing in education, the state boosts workforce skills, fostering productivity and innovation. Similarly, increased health spending improves quality of life and life expectancy, thereby enhancing the economy's productive potential (Barro, 1990). These investments are often referred to as positive externalities because their benefits extend beyond the immediate impact on aggregate demand, contributing to long-term economic growth.

Increasing public spending is therefore not only an immediate response to economic crises but also a strategic investment to improve basic infrastructure and support economic development. From this perspective, fiscal policy becomes an essential tool for strengthening the foundations of growth, combining short-term stimulus objectives with long-term sustainable development goals (Musgrave, 1989). The state's ability to effectively target these investments and optimize their impact on aggregate demand and overall production is crucial for achieving stable economic balance and promoting societal well-being.

→ Tax Reduction: Stimulating Demand and Investment for Households and Businesses

During periods of economic slowdown, governments can reduce taxes to support aggregate demand and encourage investment. Tax cuts increase households' disposable income, stimulating consumption, a key driver of economic growth (Mankiw, 2000). At the same time, businesses benefit from a reduced tax burden, improving their profitability and capacity to invest in expansion or innovative projects. In this context, targeted tax reductions on household income are particularly effective in boosting purchasing power and stimulating consumption.

Tax cuts on household income aim to increase their purchasing power. Keynes (1936) explains that the level of consumption largely depends on disposable income. By reducing taxes, the government increases households' net income, encouraging them to spend more. This effect is particularly pronounced for low-income households, which have a higher marginal propensity to consume. Consequently, targeted tax reductions for this group can generate a stronger multiplier effect, boosting demand and, in turn, economic activity (Blanchard & Perotti, 2002).

At the same time, tax reductions for businesses also provide significant support for investment and economic growth. Indeed, tax cuts targeting businesses, particularly on profits, free up funds that can be allocated to investment. During periods of slow growth, this measure stimulates economic activity by promoting job creation and the development

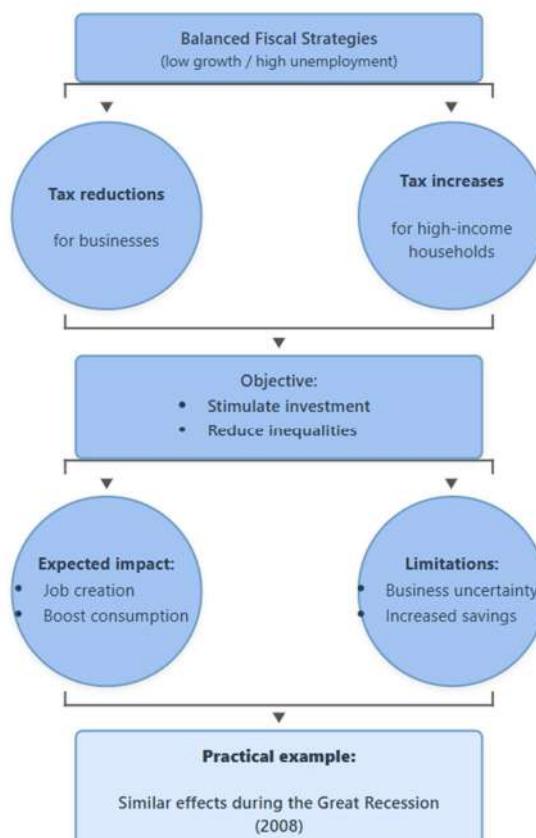
of productive infrastructure. Empirical studies, such as those by Romer and Romer (2010), show that corporate tax cuts can boost private investment, with lasting effects on growth.

→ **Balanced Fiscal Strategies: Effectiveness and Limitations in Different Economic Contexts**

In practice, governments often adopt a balanced approach by combining tax increases and reductions based on targeted population segments or economic sectors. For instance, a tax cut for businesses can be paired with an increase in income taxes for high-income households, thereby stimulating investment without exacerbating income inequalities (Alesina & Ardagna, 2010).

Moreover, the effectiveness of such measures depends on contextual factors, such as households' propensity to consume or invest and the overall economic situation. For example, during an economic crisis, tax cuts may prove ineffective if households choose to save rather than spend due to future uncertainties. In this case, the impact of tax reductions on demand may be limited, as highlighted by economic literature on the Great Recession (Eggertsson & Krugman, 2012).

Figure 1 : Fiscal Combinations: Tax Reductions and Increases in Service of Economic Growth, designed by authors



Source : Authors

- **Role of Automatic Stabilizers**

Automatic stabilizers play a vital role in managing economic cycles by providing an immediate and non-discretionary response to fluctuations in activity. These mechanisms, embedded within the fiscal structure of states, automatically adjust income and expenditure levels in response to economic changes, helping to reduce volatility and stabilize the economy.

The first subsection, *Presentation of Automatic Stabilizers*, explores their functioning and highlights key mechanisms such as progressive taxation and social benefits, which moderate the effects of economic cycles on aggregate demand. The second subsection, *Impact and Effectiveness of Automatic Stabilizers*, examines their ability to mitigate economic shocks, their rapid responsiveness, and their central role in maintaining macroeconomic stability without requiring direct political intervention.

→ Presentation of Automatic Stabilizers

Automatic stabilizers are instruments embedded within a state's fiscal structure that act to moderate economic fluctuations in a non-discretionary manner, meaning they do not require new governmental measures. Introduced in modern fiscal theories to mitigate economic cycles, they help reduce economic volatility by automatically adjusting levels of disposable income and demand based on economic conditions. Among the most important mechanisms of this automatic stabilization, progressive taxation stands out for its direct role in modulating demand in relation to growth levels.

One of the primary automatic stabilizers is progressive taxation. In progressive tax systems, the tax rate increases with income levels, generating an automatic response to variations in economic growth. During periods of economic expansion, incomes rise, and as a result, tax revenues grow faster than incomes, thereby reducing the disposable income of households and businesses. This phenomenon, as explained by Auerbach and Feenbreg (2000), moderates aggregate demand, preventing economic overheating by curbing excessive consumption and investment.

Conversely, during a recession, tax revenues decrease proportionally more than the decline in incomes, leaving households and businesses with more disposable income. This automatic adjustment helps sustain household purchasing power, thereby reducing the severity of economic contraction. This mechanism has been extensively discussed by Mankiw (2009), who highlights that progressive taxation mitigates economic shocks by countercyclically adjusting demand without requiring active political decisions.

In addition to taxation, another key pillar of automatic stabilizers lies in social benefits, which directly support households, particularly during economic downturns. Social benefits, such as unemployment allowances and other income support programs, also function as automatic stabilizers by providing immediate assistance to households most affected by economic slowdowns. During a recession, when unemployment rises, these social transfer programs are automatically activated, offering households a source of income. This enables them to maintain a basic level of consumption despite income losses from employment, thereby sustaining aggregate demand in the economy.

Keynes (1936) laid the theoretical foundation for this principle by emphasizing the importance of aggregate demand in stabilizing the economy, particularly during times of crisis. More recently, Blanchard and Perotti (2002) highlighted the effectiveness of automatic stabilizers, showing that transfer expenditures increase during recessions, thereby supporting consumption among the most vulnerable households. These mechanisms have a stabilizing effect as they compensate for income losses, reducing fluctuations in private consumption, which is a central component of aggregate demand.

→ Impact and Effectiveness of Automatic Stabilizers

Automatic stabilizers play a crucial role in managing economic fluctuations by acting as buffers against economic cycles without requiring direct political intervention. Unlike discretionary fiscal policies, which necessitate political decisions and often lengthy and complex legislative processes, automatic stabilizers respond immediately to changes in economic conditions. This immediate responsiveness gives them consistent effectiveness in mitigating economic shocks, providing a rapid response during periods of economic slowdown or excessive expansion.

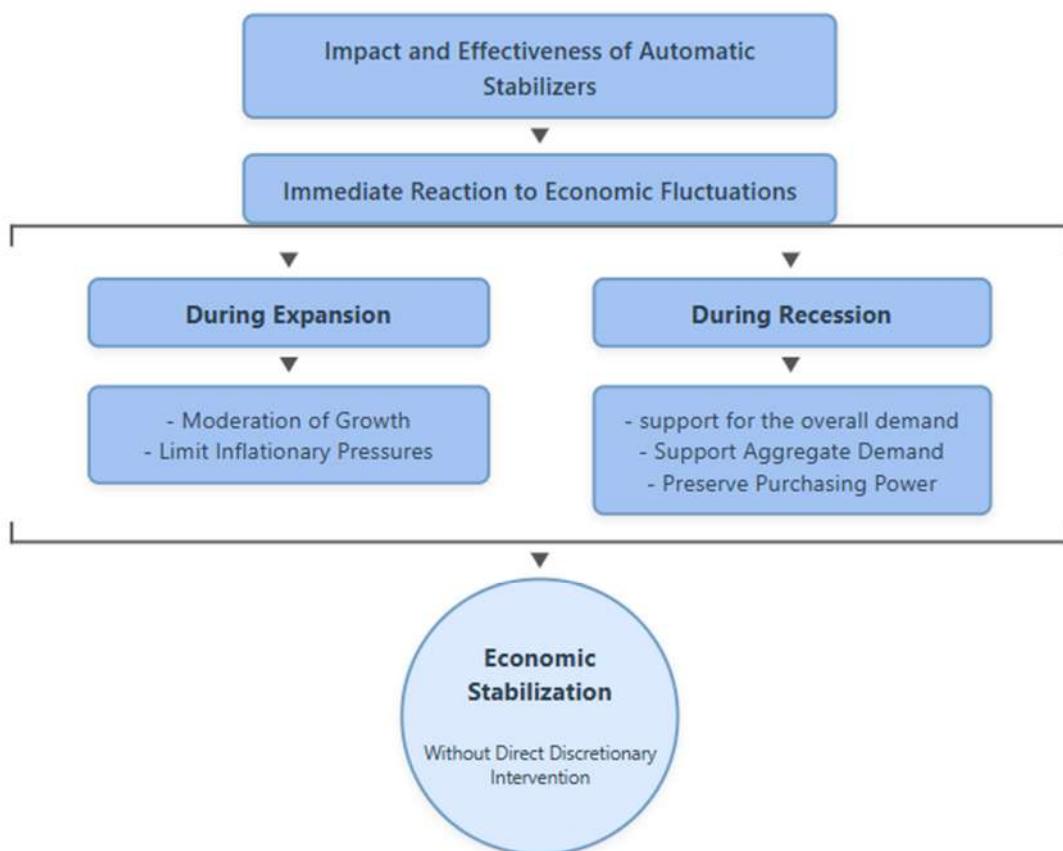
One of the key advantages of automatic stabilizers is that they operate without implementation delays, making them particularly valuable for addressing sudden economic fluctuations. In contrast, even well-planned discretionary policies can be delayed by administrative hurdles or political opposition, hindering a swift response to economic crises. Automatic stabilizers, on the other hand, activate seamlessly and automatically, adjusting spending and revenue levels based on the economy's needs without requiring direct government intervention. For example, during a recession, automatic stabilizers support aggregate demand through mechanisms such as unemployment benefits and tax reductions. These income transfers enable households to maintain a stable level of consumption, thereby mitigating the contraction in demand. This immediate stabilization of household purchasing power helps reduce the recession's

impact on the economy, as highlighted in the analyses by Romer and Romer (2010). Their study underscores the beneficial impact of automatic stabilizers in preventing a sharp decline in economic activity during times of crisis.

During periods of expansion, automatic stabilizers play the opposite role by moderating excessive demand growth. For instance, progressive taxation automatically increases the tax burden as incomes rise, which reduces households' disposable income and limits the risk of economic overheating. This phenomenon is particularly relevant for curbing inflation when the economy approaches full employment, providing a natural stabilization framework without requiring discretionary intervention from authorities.

Thus, automatic stabilizers are not only essential for mitigating fluctuations in economic activity but are also more predictable and less prone to opportunistic political decisions. By acting immediately and continuously, they support a more stable economic environment, cushioning the effects of recessions while curbing inflationary pressures during periods of expansion. This natural buffering role, as highlighted by Romer and Romer (2010), is a critical component of macroeconomic stability in modern economies.

Figure 2: Role of Automatic Stabilizers, designed by authors



Source : Authors

- **Approaches to Fiscal Policy in Developing Countries**

In developing countries, fiscal policy plays a crucial role in economic stabilization, but its implementation is more complex due to the structural specificities of these economies. These countries, often characterized by heightened vulnerability to external shocks, limited capacity for automatic stabilizers, and budgetary constraints, must adopt tailored approaches to mitigate the effects of economic fluctuations while ensuring the sustainability of their public debt. Indeed, developing economies are particularly exposed to external shocks, such as fluctuations in commodity prices, exchange rate volatility, and international capital flows. These shocks, which impact export revenues and the balance of payments, can create significant macroeconomic imbalances. Alesina and Tabellini (2005) suggest that proactive fiscal policy can mitigate the effects of such shocks by increasing public spending or reducing taxation to support domestic demand. However, the responsiveness of fiscal policy to these shocks depends on the availability of financial resources, which are often limited in developing countries.

Unlike advanced economies, developing countries often have less developed automatic stabilizers due to less extensive social safety nets and less progressive tax systems. Automatic stabilizers, which adjust automatically based on the economic cycle, thus play a limited role in these countries. As a result, governments must more frequently resort to discretionary fiscal interventions to support economic activity during downturns. However, as highlighted by Ilzetzki, Mendoza, and Végh (2013), these discretionary interventions can be less effective due to implementation delays and the risk of timing errors, which may exacerbate economic imbalances. Moreover, developing countries face constrained fiscal space. Due to often volatile tax revenues and limited access to international financial markets, the governments of these countries have limited financial resources to fund stimulus programs. This constrained fiscal context necessitates strict prioritization of expenditures, directing resources toward priority sectors such as infrastructure, health, and education while ensuring sustainable debt levels. The literature, particularly the work of Gupta, Clements, and Inchauste (2004), emphasizes the importance of fiscal discipline to avoid excessive debt, which could undermine macroeconomic stability and long-term financial credibility.

In this context, fiscal policy must be designed with caution and flexibility to address immediate stabilization needs while considering budgetary constraints and the risks of over-indebtedness. Rigorous budget planning, incorporating risk analysis and growth

scenarios, can enable developing countries to better manage economic fluctuations and preserve their ability to finance development goals. Thus, fiscal policy becomes an essential tool not only for stabilizing the economy in the face of cyclical shocks but also for supporting sustainable growth.

Instruments of fiscal policy

Fiscal policy relies on fundamental instruments that enable governments to manage public finances and stabilize the economy. These instruments, including public spending, taxation, and debt, play a central role in the state's intervention to stimulate growth, reduce inequalities, and respond to economic shocks. Each instrument, with its specific characteristics and effects, contributes complementarily to the formulation of fiscal policies tailored to development objectives and economic constraints.

- **Public Spending**

Public spending is a crucial lever of fiscal policy, enabling the state to directly intervene in the economy by influencing aggregate demand and infrastructure. Public spending is generally divided into two main categories: operating expenses and investment expenditures.

- **Operating Expenses (Current Expenditures)**

These expenditures cover the state's routine management costs, including civil servant salaries, maintenance of existing infrastructure, and operational expenses for public services. According to the IMF (2020)3, such expenditures help maintain a stable environment, supporting domestic demand and consumption; however, their long-term impact on growth is limited compared to investments. In this regard, Alesina and Perotti (1996) examined the impact of public spending, distinguishing between operating and investment expenditures. They emphasize that while current expenditures help sustain stable domestic demand, they have a limited effect on long-term growth compared to public investments, which create durable infrastructure and support sustained economic growth.

Another study by Robert Barro (1990), within his endogenous growth model, also differentiates between current expenditures and investment expenditures. He suggests that while current expenditures may stimulate short-term consumption, they do not generate the same level of future productivity as investment expenditures. His work

supports the idea that only public spending focused on investment holds significant potential for long-term economic growth.

→ Investment Expenditures

These expenditures are generally directed toward long-term projects, such as the construction of infrastructure (roads, hospitals, schools) or investments in technology and education. They have a larger multiplier effect by creating jobs, improving productivity, and stimulating economic activity through the strengthening of public capital (Romp & de Haan, 2007). Transport infrastructure, for instance, facilitates trade and mobility, thereby enhancing the country's competitiveness. Several studies show that well-targeted public investments can generate positive externalities for the private sector, fostering an environment conducive to economic growth (Aschauer, 1989).

→ The Multiplier Effect of Public Spending

The multiplier effect of public spending is often at the center of academic debate: according to Keynes (1936), an increase in public spending can lead to growth in aggregate demand, especially during a recession. However, the effectiveness of public spending also depends on its efficiency and the government's ability to allocate resources to productive sectors (Baum & Koester, 2011).

○ **Taxation**

Taxation plays a central role in fiscal policy by enabling governments to mobilize resources, shape economic behavior, and finance their expenditures. It is not limited to mere revenue collection; taxation is also a powerful lever for achieving various social and economic objectives, ranging from reducing inequalities to encouraging investments in strategic sectors.

→ Mobilization of Financial Resources

One of the primary objectives of taxation is to generate revenue to finance state functions, such as the provision of public goods, security, education, and healthcare. According to Musgrave and Musgrave (1989), the tax system should enable the collection of resources in a sufficient and stable manner to cover public expenditures while being flexible enough to adapt to economic fluctuations. In other words, tax revenues must be robust enough to ensure continuous financing, even during periods of economic slowdown. Taxes can be divided into two main categories: direct taxes, such as income tax and corporate tax, and indirect taxes, such as VAT. Each type of tax has different implications in terms of

redistribution and economic impact. For instance, direct taxes, especially those with progressive rates, are often used to redistribute income and reduce inequalities. In contrast, indirect taxes, while less progressive, allow for broader and more stable revenue collection, particularly during periods of low growth (Stiglitz & Rosengard, 2015).

→ Influence on Economic Behavior

In addition to resource collection, taxation is an essential instrument for influencing the economic behavior of individuals and businesses. Governments can use taxes to discourage certain behaviors (such as taxes on harmful products like tobacco and alcohol) or, conversely, apply tax credits and reductions to encourage investments in specific sectors, such as renewable energy or research and development. This approach, often referred to as incentive taxation, is based on the idea that economic agents respond to fiscal incentives, adjusting their decisions according to relative costs and benefits (Mirrlees et al., 2011).

A notable example is the use of taxation to support innovation. By reducing the tax burden on companies that invest in research, governments encourage innovation and competitiveness while creating long-term employment opportunities. Similarly, tax reductions for real estate investments or revitalization zones can direct capital flows toward regions or sectors in need of development, thereby strengthening local economic growth (Auerbach & Slemrod, 1997).

→ Financing Public Expenditures and Budgetary Stability

Taxation provides stable and consistent financing for public expenditures, particularly in countries where natural resources are limited and excessive debt could jeopardize economic stability. Unlike borrowing, tax revenues do not create future obligations for the state, thereby avoiding dependence on external loans and reducing pressure on public debt.

However, implementing an effective tax system requires balancing revenue collection with potential economic impacts. Excessive tax levels can discourage private investment and harm a country's competitiveness (Friedman, 1978). Research also shows that high tax pressure can encourage tax evasion and reliance on the informal sector, thereby diminishing the efficiency of the tax system (Tanzi & Zee, 2000). It is therefore crucial for governments to strike the right balance: a tax system that ensures necessary resources while maintaining an economic environment conducive to business activity and consumption.

→ The Debate on Tax Equity and Efficiency

The use of taxation for redistributive purposes raises the issue of equity. A progressive tax system, where the wealthiest pay a higher percentage of their income, can reduce economic inequalities but is also criticized for its potential effects on work and investment incentives (Okun, 1975). Economists highlight the need for a balanced tax system that is both equitable for citizens and efficient for the economy. On one hand, overly progressive taxation may discourage high earners from investing and consuming, while regressive taxes, such as a flat-rate VAT, can place a heavier burden on low-income households.

Current research also emphasizes that the design of a tax system must adapt to the economic realities of each country. For instance, in developed economies, the focus is often on environmental taxation and progressive taxes to support inclusive and sustainable growth. In contrast, developing countries face challenges such as broadening the tax base and combating tax evasion (Bird & Zolt, 2008).

○ **Public Debt**

Public debt represents a crucial mechanism through which the state can mobilize additional resources when tax revenues are insufficient to cover its overall financing needs. This recourse to public debt not only allows for economic stabilization during periods of slowdown but also supports major investments in strategic sectors.

→ Role in Financing Investments

Public debt is often seen as a tool for financing large-scale projects that would otherwise require an immediate increase in taxation for citizens. By taking on debt, the state can support initiatives in essential areas such as infrastructure, education, health, or research and development. This approach promotes an intergenerational distribution of the burden, avoiding the concentration of financial pressure on current citizens. Barro (1979) highlights this advantage in his theory of Ricardian equivalence, indicating that relying on debt allows for the smoothing of tax burdens over time and aligns the costs of investments with future generations, who will benefit from these infrastructures.

Moreover, public investment financed by debt can create positive externalities, thereby increasing the productivity of the private sector and stimulating economic growth. For instance, a modernized transportation network reduces logistics costs for businesses and facilitates trade, contributing to the overall competitiveness of the economy.

→ Impact on the Economy

While public debt can provide economic support during a recession, its uncontrolled accumulation carries several risks. One notable effect is the crowding-out effect, where public borrowing depletes resources available for the private sector. This phenomenon, explained by Diamond (1965), occurs when the state absorbs a significant portion of national savings to finance its debt, thereby limiting access to credit for private businesses and reducing productive investments.

Additionally, a high level of debt can lead to an increase in long-term interest rates. Indeed, investors, faced with substantial public debt, often demand a higher risk premium to compensate for the increased risk of insolvency or currency devaluation. This rise in interest rates negatively impacts borrowing costs for businesses and households, potentially leading to a reduction in private consumption and investment.

→ Debt Sustainability

The issue of public debt sustainability becomes critical when the state accumulates debt to the point of jeopardizing its future fiscal balance. Reinhart and Rogoff (2010), in their work on debt crises, demonstrated that excessive debt limits the state's ability to respond to economic shocks and weighs on long-term growth. Indeed, when debt servicing (interest payments and principal repayment) reaches a high level, the state may be forced to cut spending or increase taxes, thereby hindering economic growth. However, these findings were qualified by Herndon et al. (2014). They demonstrated that, after correcting for calculation errors, while high debt levels may weigh on the economy, there is no universal threshold that triggers an abrupt collapse in economic activity.

Maintaining a sustainable debt level requires rigorous management and appropriate repayment strategies to avoid impairing the state's ability to finance future projects. In this regard, prudent budget planning, accompanied by debt amortization strategies, can help stabilize the economy and prevent fiscal crises that could be costly in terms of growth and economic well-being.

Debate on the Effectiveness of Fiscal Policies

The effectiveness of fiscal policies is a major topic of debate in economic literature. Divergences primarily revolve around Keynesian, monetarist, and neoclassical theories, each offering distinct perspectives on the impact and limitations of these policies in different economic contexts.

Keynesian economists argue that fiscal policy is an essential instrument for stabilizing the economy, particularly during recessions (Keynes, 1936). According to this approach, governments must actively intervene by increasing public spending and reducing taxes to stimulate aggregate demand. This relies on the concept of the Keynesian multiplier, which suggests that an initial injection of public spending generates a more than proportional increase in aggregate demand. Additionally, Kindleberger (1973) emphasizes that automatic stabilizers, such as unemployment benefits, also play a crucial role in cushioning the effects of economic cycles without requiring discretionary intervention.

However, critics of this approach emphasize that budget deficits resulting from expansionary policies can increase public debt and, in some cases, generate inflationary pressures if demand exceeds the economy's production capacity (Friedman & Schwartz, 1963). Thus, while Keynesians acknowledge the importance of active intervention, they also recognize certain limitations to this strategy.

In contrast, monetarist economists, led by Milton Friedman, criticize the effectiveness of fiscal policies. They argue that these policies are often ineffective due to delays in political decision-making and administrative adjustments, which can mitigate or even reverse the intended effects (Brunner & Meltzer, 1976). For monetarists, monetary policy is a more effective means of influencing the economy. They advocate for predictable and measured management of the money supply to ensure economic stability (Friedman & Schwartz, 1963). Moreover, they emphasize the concept of "crowding out," where increased public spending can lead to higher interest rates, thereby discouraging private investment (Laidler & Brunner, 1980). This critique suggests that fiscal interventions may create more problems than they solve, making their effectiveness questionable.

On their part, neoclassical economists also adopt a skeptical position regarding the effectiveness of fiscal policies. They believe that the economy has a self-regulating mechanism that tends to restore the market to an optimal equilibrium (Barro, 1989). In this context, any fiscal intervention is perceived as a potential disruption that could divert resources from their optimal use. Robert Barro further elaborates on this idea by asserting that government interventions might create economic inefficiencies (Barro, 1989).

Conclusions

This study has highlighted the crucial role of fiscal policy in managing modern economies by analyzing its theoretical foundations, tools, and applications in various economic

contexts. By tracing its evolution from classical doctrines to the Keynesian revolution, it has been demonstrated that fiscal policy remains a fundamental lever for stabilizing economic cycles and promoting sustainable growth.

The instruments of fiscal policy, whether public spending, taxation, or debt, not only address cyclical fluctuations but also foster long-term structural investments. However, their effectiveness varies depending on economic contexts and is the subject of debates among Keynesian, monetarist, and neoclassical theories. While Keynesians advocate its effectiveness in stimulating demand, monetarists and neoclassicalists emphasize potential risks such as excessive public deficits, crowding-out effects, and economic distortions.

The study also underscores the importance of automatic stabilizers, which play a key role in mitigating economic fluctuations without requiring discretionary interventions. Furthermore, it addresses critiques from the monetarist and neoclassical schools, which question the effectiveness of fiscal policies, arguing that they may lead to inefficiencies and crowding-out effects on private investment.

In conclusion, fiscal policy proves to be an indispensable tool for economic regulation, but it must be applied with caution. Contemporary challenges, particularly those faced by developing countries, require balanced and thoughtful management to achieve sustainable growth objectives while maintaining macroeconomic stability. This reflection calls for continued research to better understand the interactions between public policies and economic dynamics in an ever-evolving world.

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